

CONFIDENTIAL

3 November 1971

25X1A

MEMORANDUM FOR:

SUBJECT : The Rangel Bill

REFERENCE : OLC Draft of 28 October 1967 for a DCI Reply
to Representative Staggers Regarding H. R.
10869

1. The DDI position noted in the earlier discussion on the Rangel Bill remains, that is, we still feel that the reply to Staggers should take account of our reservations on the timing for submission of the annual report which would be required. Thus, we think a sentence could be added to paragraph 3 of the referenced draft indicating that a great deal of the information used by the Secretary of State in his annual report must come from foreign intelligence activities of the CIA, and that for the report to be an accurate assessment of the year's activity, a submission date at or shortly after the close of the second quarter of the year would make possible a much more manageable and relevant report.

2. Two other points may be noted with regard to paragraph 3 of the referenced draft:

a. The "similar assistance" in sentence 4 evidently refers back to sentence 2, and therefore the sentence order might preferably be changed to 1-3-2-4.

b. The present sentence 3 states that "we participate actively" in the CCINC. This could simply note that the DCI is a member of the CCINC.

3. We also question the need for the last paragraph of the referenced draft. Is it proper for the Director to say what the position of the OMB is? Or is there some Administration requirement for this type of statement?

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The Honorable Harley O. Staggers
Chairman, House Interstate and
Foreign Commerce Committee
Washington, D. C. 20515

My dear Mr. Chairman:

This is in response to your letter of September 28, 1971 requesting a report on H. R. 10869, a bill "To amend the Comprehensive Drug Abuse Prevention and Control Act of 1970 to provide for an annual report by the Secretary of State to Congress on the international production and consumption of, and trade in, narcotic drugs."

We have no objections to the proposed legislation.

This Agency is interested in rendering all assistance possible which would contribute to a better understanding and solution of the drug problem. As you may know, this Agency for some time has been providing the Bureau of Narcotics and Dangerous Drugs with information on foreign sources and routes of illegal trade in narcotics. We also actively participate in the Cabinet Committee on International Narcotics Control which is responsible for formulating and coordinating Federal policies relating to the goal of curtailing and eventually eliminating the flow of illegal narcotics and dangerous drugs into the United States from abroad. Under section 104 (b) in H. R. 10869, similar assistance would be available to the Secretary of State in connection with the preparation of the annual report required under the bill.

The Office of Management and Budget has no objections to the submission of this report from the standpoint of the Administration's program.

Sincerely,

Richard Helms
Director

L L M
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Mr. called and said to give you the following message--re para 2 of his memo:

Just heard from State. They checked with the White House. State's reply which will go to OMB is that State has no objection, they certainly approve the objectives and purposes of Rangel's proposal and have a number of suggestions about the organization of the report, one of which is do not cover all the countries in the world--just problem countries. The White House has no objection but they will probably have a similar bill introduced by a member who is more favorably disposed.

Jd.

CONFIDENTIAL

14 October 1971

25X1A

MEMORANDUM FOR: Mr. [REDACTED]
OLC

SUBJECT : Congressman Rangel's Bill No. H.R. 10869

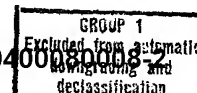
1. We endorse the substance of Congressman Rangel's Bill for the following reasons:

a. The annual report that he requires of the Secretary of State incorporates the same type of information that we included in CIA's unclassified "World Opium Situation Report" dated October 1970. His report ostensibly would serve the same purposes we sought: namely, to publish a basic study that would get wide distribution in the executive and legislative branches and to selected audiences abroad. We hoped thereby to stimulate reactions and new information that would make the 1972 "World Opium Situation Report" a better production. Incidentally, we are scheduled to produce a new "World Opium Situation Report" in early 1972, and could make a substantial contribution to a State annual report. We would have trouble making a 31 January 1972 deadline, but we could certainly meet a 1 May 1972 due date.

b. Congressman Rangel's Bill puts the responsibility for issuing a yearly report in the proper pew. It squares with Secretary Roger's role as Chairman of the Cabinet Committee on International Narcotics Control. We prefer to have a World Situation Report attributed to State rather than to CIA.

c. Rangel's proposal also has the virtue of underscoring that State is responsible for reporting on the narcotics situation abroad rather than the new White House Special Action Office on Drug Abuse Prevention.

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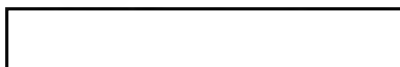
CONFIDENTIAL

Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

SUBJECT: Congressman Rangel's Bill No. H.R. 10869

2. Our counterparts in State also endorse the substance of Congressman Rangel's Bill and for reasons similar to ours. They promised to give us the White House position on the political aspects of this Bill, but we have not heard from State.

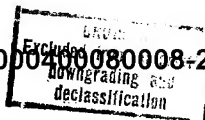
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cc: DDI

Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

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ROUTING AND RECORD SHEET

SUBJECT: (Optional)

FROM: Legislative Counsel
 7D-35 Hqs

EXTENSION

NO.

OLC 71-1032

DATE

5 October 1971

STAT

TO: (Officer designation, room number, and building)

DATE

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

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Jim:

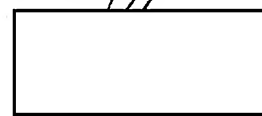
Could you give us your recommendations for Agency position on the attached bill by Congressman Rangel so that we can draft a suitable response for the Director's signature.

It would be appreciated if you could give us the coordinated viewpoint of all interested Agency components, but if you prefer we will deal with them directly.

As you know, our proposed reply will be sent to OMB for approval for transmittal to the Congress.

Informational copies of the attached material have been sent to OGC, ~~DDI~~ DDI and DDP.

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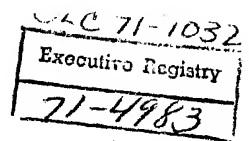
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HARLEY O. STAGGERS, W. VA., CHAIRMAN
TORBERT H. MACDONALD, MASS. WILLIAM L. SPRINGER, ILL.
JOHN JARMAN, OKLA. SAMUEL L. DEVINE, OHIO
JOHN E. MOSS, CALIF. ANCHER NELSEN, MINN.
JOHN D. DINGELL, MICH. HASTINGS KEITH, MASS.
PAUL G. ROGERS, FLA. JAMES T. BROVHILL, N.G.
LIONEL VAN DEERLIN, CALIF. JAMES HARVEY, MICH.
J. J. PICKLE, TEX. TIM LEE CARTER, KY.
FRED B. ROONEY, PA. CLARENCE J. BROWN, OHIO
JOHN M. MURPHY, N.Y. DAN KUYKENDALL, TENN.
DAVID E. SATTERFIELD III, VA. JOE SKUBITZ, KANS.
BROCK ADAMS, WASH. FLETCHER THOMPSON, GA.
RAY BLANTON, TENN. JAMES F. HASTINGS, N.Y.
W. S. (BILL) STUCKEY, JR., GA. JOHN G. SCHMITZ, CALIF.
PETER N. KYROS, MAINE JAMES M. COLLINS, TEX.
BOB ECKHARDT, TEX. LOUIS FREY, JR., FLA.
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JAMES W. SYMINGTON, MO.
CHARLES J. CARNEY, OHIO
RALPH H. METCALFE, ILL.
GOODLOE E. BYRON, MD.
WILLIAM R. ROY, KANS.

W. E. WILLIAMSON, CLERK

Congress of the United States
House of Representatives
Committee on Interstate and Foreign Commerce
Room 2125, Rayburn House Office Building
Washington, D.C. 20515

September 28, 1971



Director
Central Intelligence Agency
Washington, D. C.

Sir:

Enclosed are three copies of H.R.10869....., upon
which the Committee would appreciate a prompt report, together
with such comment as you may desire to make.

Will you kindly transmit your reply in triplicate.

Respectfully,

Harley O. Stagers
Chairman

Enc.

92ND CONGRESS
1ST SESSION
H. R. 10869

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 23, 1971

Mr. RANGEL introduced the following bill; which was referred to the Committee on Interstate and Foreign Commerce

A BILL

To amend the Comprehensive Drug Abuse Prevention and Control Act of 1970 to provide for an annual report by the Secretary of State to Congress on the international production and consumption of, and trade in, narcotic drugs.

- 1 *Be it enacted by the Senate and House of Representatives*
- 2 *of the United States of America in Congress assembled,*
- 3 That part A of title II of the Comprehensive Drug Abuse
- 4 Prevention and Control Act of 1970 (84 Stat. 1236) is
- 5 amended by adding at the end thereof the following new
- 6 section:
- 7 "ANNUAL REPORT TO CONGRESS BY SECRETARY OF STATE
- 8 "SEC. 104. (a) The Secretary of State (hereafter re-
- 9 ferred to in this section as the 'Secretary') shall transmit a

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92ND CONGRESS
1ST SESSION

H. R. 10869

A BILL

To amend the Comprehensive Drug Abuse Prevention and Control Act of 1970 to provide for an annual report by the Secretary of State to Congress on the international production and consumption of, and trade in, narcotic drugs.

By Mr. RANGEL

SEPTEMBER 23, 1971

Referred to the Committee on Interstate and Foreign
Commerce

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1 report to Congress on or before January 31, 1972, and
 2 annually thereafter, which shall describe with respect to each
 3 country in the world—

4 “(1) the location and extent of production of nar-
 5 cotic drugs,

6 “(2) the economic and social motivations that lead
 7 to production of narcotic drugs,

8 “(3) licit and illicit production and consumption of,
 9 and trade in, narcotic drugs,

10 “(4) the manner and method of illicit production
 11 and consumption of, and trade in, narcotic drugs,

12 “(5) the policies and efforts on the part of each
 13 such country, the United States, and the United Nations
 14 to control or eliminate the production and consumption
 15 of, and trade in, narcotic drugs, and the political con-
 16 siderations affecting such policies and efforts of the
 17 United States and the United Nations,

18 “(6) the amount of narcotic drugs, if any, entering
 19 the United States from each such country or reaching
 20 members of United States armed forces in each such
 21 country.

22 Such report shall also include such recommendations for
 23 legislative, administrative, and other action as the Secretary
 24 may deem appropriate.

25 “(b) In the preparation of such report, the Secretary

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1 may (1) call upon any agency of the United States which
 2 he determines appropriate, including the Bureau of Cus-
 3 toms, the Bureau of Narcotics and Dangerous Drugs, the
 4 Central Intelligence Agency, and the Defense Intelligence
 5 Agency, for the utilization of such personnel, facilities,
 6 reports, research, and other information as he may deter-
 7 mine necessary, and on such reimbursable basis as may
 8 be agreed to with the agency, and (2) consult with any
 9 international organization which he determines appropriate,
 10 including the United Nations International Narcotics
 11 Control Board. For the purpose of this subsection, the term
 12 ‘agency’ refers to any agency, department, corporation, inde-
 13 pendent establishment, or other entity of the United States.”

CONFIDENTIAL

Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

14 October 1971

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MEMORANDUM FOR: Mr.
OLC

SUBJECT : Congressman Rangel's Bill No. H.R. 10869

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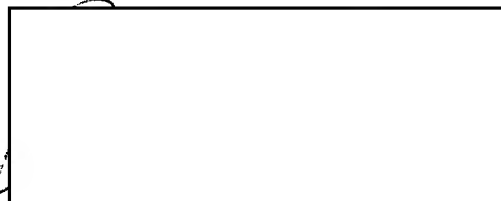
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Jd.

Cabinet Committee on International Narcotics Control

The President's Memorandum to Secretary of State William P. Rogers Establishing the Committee. Dated August 17, 1971. Released September 7, 1971

MEMORANDUM FOR: Honorable William P. Rogers, Secretary of State

SUBJECT: Cabinet Committee on International Narcotics Control

Drug abuse, particularly narcotics addiction, has grown to crisis proportions in the last several years in the United States. It is imperative that the illicit flow of narcotics and dangerous drugs into this country be stopped as soon as possible. In order most effectively to coordinate this effort, which encompasses diplomatic, intelligence, and law enforcement functions, I am hereby establishing a Cabinet Committee on International Narcotics Control.

The Cabinet Committee will be chaired by the Secretary of State and include:

Secretary Rogers
Attorney General Mitchell
Secretary Laird
Secretary Connally
Ambassador Bush
Director Helms

and such others as become necessary in the opinion of the Chairman.

The Cabinet Committee will be supported by a Working Group to be composed of personnel from each of the concerned agencies. The Executive Director of the Cabinet Committee and Chairman of the Working Group will be Egil Krogh, Jr.

The Cabinet Committee shall be responsible for the formulation and coordination of all policies of the Federal Government relating to the goal of curtailing and eventually eliminating the flow of illegal narcotics and dangerous drugs into the United States from abroad. To the maximum extent permitted by law, Federal officers and Federal departments and agencies shall cooperate with the Cabinet Committee in carrying out its functions under this directive and shall comply with the policies, guidelines, standards, and procedures prescribed by the Cabinet Committee:

More specifically, the Cabinet Committee shall—

- (1) develop comprehensive plans and programs for the implementation of these policies;
- (2) assure that all diplomatic, intelligence, and Federal law enforcement programs and activities of international scope are properly coordinated;
- (3) evaluate all such programs and activities and their implementation;

- (4) make recommendations to the Director of the Office of Management and Budget concerning proposed funding of such programs; and
- (5) report to the President, from time to time, concerning the foregoing.

RICHARD NIXON

National Commission on Productivity

Announcement of Release of Policy Statement by the Commission. September 7, 1971

The White House today released on behalf of the National Commission on Productivity a 2,000-word policy statement, "Productivity and the National Interest." This statement has been under consideration by the Commission for several months and has been approved by all members of the Commission.

The Commission report states that a high level of economic activity "is a necessary but not sufficient condition" for realization of the Nation's full productivity potential. The statement identifies six "targets of opportunity" which are presently under study by the Commission.

The Commission statement discusses productivity as a factor in collective bargaining, manpower adjustments to technological change, capital investment, coordinated industry approaches to productivity improvement, government productivity, and the role of education and research and development, in programs to improve productivity.

The Commission was created by President Nixon in July 1970 to recommend ways to further productivity improvement. Members of the Commission appointed by the President represent business, labor, the public, and government. At the time he created the Commission, the President stated: "Productivity in the American economy depends on the effectiveness of management; the investment of capital for research, development, and advanced technology; and most of all on the training and progressive spirit of 86 million working Americans."

Members of the Commission are:

Business

BECHTEL, STEPHEN D., JR.
BRANCH, HARLEE, JR.
CARTER, EDWARD WILLIAM
LARRY, R. HEATH
ROCHE, JAMES M.
WRISTON, WALTER B.

Labor

ABEL, I. W.
BEIRNE, JOSEPH A.
LYONS, JOHN H.
MEANY, GEORGE
SMITH, FLOYD E.
WOODCOCK, LEONARD

Public

COLEMAN, WILLIAM T., JR.
DUNLOP, JOHN T.
JOHNSON, HOWARD W.
LEVI, EDWARD H.
MILLER, ARJAY
WALLIS, W. ALLEN

Government

CONNALLY, JOHN B.
HODGSON, JAMES D.
STANS, MAURICE
MCCRACKEN, PAUL W.
SHULTZ, GEORGE P., Chairman

NOTE: Copies of the 13-page statement were made available with the announcement.

☐ UNCLASSIFIED ☐ INTERNAL ☒ CONFIDENTIAL ☐ SECRET

Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

ROUTING AND RECORD SHEET

SUBJECT: (Optional)

25X1A

FROM:

2 B 23

HQ

jm

EXTENSION

NO.

OLC 71-1032

DATE

14 October 1971

STAT

TO: (Officer designation, room number, and building)

DATE

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OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

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Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

OLC-71-1165

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☐ SECRET

Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

ROUTING AND RECORD SHEET

SUBJECT: (Optional)

25X1A

FROM:

[Redacted]

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EXTENSION

NO.

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HQ

DATE

3 Nov. 1971

STAT

TO: (Officer designation, room number, and building)

25X1A

DATE

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OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

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Mr. [Redacted]

7 D 35

HQ

[Signature]

25X1A are with forwarding DDI comments prepared by [Redacted]. Whilst the DCI is the only Agency participant in the CCINC, we lesser folk can be said to participate actively in the substructure of that committee. We are confident to rely on the judgment of the Secretary of State as to how critical the report should be of the efforts of foreign countries. The Secretary would probably prefer to submit the report as head of his department rather than in his capacity as chairman of the CCINC.

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Approved For Release 2004/03/30 : CIA-RDP73B00296R000400080008-2

ROUTING AND RECORD SHEET

SUBJECT: (Optional) <div style="text-align: center; font-size: 1.2em;">25X1A</div>					
FROM: <div style="border: 1px solid black; width: 100px; height: 20px; display: inline-block;"></div> OLC 7D35				EXTENSION	NO. <div style="text-align: center; font-size: 1.1em;">OLC 71-1032</div>
TO: (Officer designation, room number, and building) <div style="text-align: center; font-size: 1.2em;">25X1A</div>				DATE <div style="text-align: center; font-size: 1.1em;">29 Oct. 1971</div>	OFFICER'S INITIALS
COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)				RECEIVED FORWARDED	
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11.	<i>Mr.</i> <div style="border: 1px solid black; width: 100px; height: 20px; display: inline-block;"></div>				
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Per our telephone conversation, attached is the suggested reply to Stagers. If it is ok with you and DDI, please let us know and we will prepare the package to send to OMB to clear the letter for transmittal to Stagers.

Based on Jim's memo, I thought that in the second paragraph of the reply we could say "We support the objectives of the proposed legislation," but based on his conversation with State (note attached FYI) I guess our best bet is to follow the more conservative road.

I am sure you have considered the angle that if the annual report is critical of various countries it may tend to dry up sources of information in these countries.

1-10: Package returned with thanks. of

ROUTING AND RECORD SHEET

SUBJECT: (Optional)						
FROM: Legislative Counsel 7D-35 Hqs			EXTENSION 	NO. OLC 71-1032 DATE 5 October 1971		
TO: (Officer designation, room number, and building) 25X1A	DATE <table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th style="width: 50%;">RECEIVED</th> <th style="width: 50%;">FORWARDED</th> </tr> </table>		RECEIVED	FORWARDED	OFFICER'S INITIALS	COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)
RECEIVED	FORWARDED					
1.	2C-35			<p>Jim:</p> <p>Could you give us your recommendations for Agency position on the attached bill by Congressman Rangel so that we can draft a suitable response for the Director's signature.</p> <p>It would be appreciated if you could give us the coordinated viewpoint of all interested Agency components, but if you prefer we will deal with them directly.</p> <p>As you know, our proposed reply will be sent to OMB for approval for transmittal to the Congress.</p> <p>Informational copies of the attached material have been sent to OGC, DDG, DDI and DDP.</p> <div style="border: 1px solid black; width: 150px; height: 40px; margin-top: 20px; text-align: center; padding: 5px;"> 25X1A </div>		
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